



Present: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II.
Also present to observe: Thomas Clapper, Carroll County Messenger, Cynthia Hervey, Pastor of the Carrollton Church of the Nazarene.

**IN THE MATTER OF
PLEDGE OF ALLEGIANCE**

 9:00 AM


Commissioner Modranski asked that everyone join in the reciting of the Pledge of Allegiance.

**IN THE MATTER OF
ROLL CALL / BOARD MEETING ATTENDANCE**

 9:01 AM

Commissioner Leggett: Present; Commissioner Wirkner: Present; Commissioner Modranski: Present

**IN THE MATTER OF
RECORDINGS OF PROCEEDINGS**


 9:01 AM

April D. Mayle, Assistant Clerk II certified that the entire recording of the proceedings at the prior meetings are captured completely and accurately in the electronic record and are available at the office.

**IN THE MATTER OF
MINUTES**

Motion: to approve the summary of the minutes from the regular meeting of Thursday, November 30, 2023, and electronic recording of the proceedings, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett, II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.

 9:01 AM


**IN THE MATTER OF
EXPENSES**

Motion: to approve the following travel and membership expenses:

NAME, TITLE	DEPT.	EVENT	LOCATION	DATE	AMOUNT (not to exceed)
Christopher R. Modranski, Commissioner	Commissioners	OMEGA 5 th Executive Board Meeting	Byesville, OH	12/5/2023	\$80.00
Christopher R. Modranski, Commissioner	Commissioners	CCAO Winter Conference	Columbus, OH	12/7-12/8/2023	\$1,000.00
Donald E. Leggett II, Commissioner	Commissioners	CCAO Winter Conference	Columbus, OH	12/6-12/8/2023	\$1,200.00
Robert E. Wirkner, Commissioner	Commissioners	CCAO Winter Conference	Columbus, OH	12/6-12/8/2023	\$1,200.00
Melissa N. Schaar, Clerk April D. Mayle, Assistant Clerk II	Commissioners	CCAO Winter Conference	Columbus, OH	12/6-12/8/2023	\$1,000.00

Action: Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Vice President Robert E. Wirkner, **Seconded by** Commissioner Donald E. Leggett II.

Motion carried on unanimous vote.

 9:01 AM


**IN THE MATTER OF
APPROPRIATION AMENDMENT(S)**

Motion: to approve the following appropriation amendment(s):

FUND	FROM		TO		AMOUNT
	NAME	CODE	NAME	CODE	
10000	Salaries – Employees- Commissioners	10000-11001- 50020	Professional and Technical Services – Commissioners	10000-11001- 53340	\$2,800.00

Action: Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.


Motion carried on unanimous vote.

 9:02 AM

**IN THE MATTER OF
PAYMENT OF BILLS**

Motion: to approve bills submitted for payment and to authorize the County Auditor to issue her warrant on the County Treasury for payment of same, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Vice President Robert E. Wirkner, **Seconded by** Commissioner Donald E. Leggett II.

Motion carried on unanimous vote.

 9:02 AM

**IN THE MATTER OF
PAYMENT OF BILLS WITHOUT PRIOR CERTIFICATION:
REVISED CODE 5705.41**


Motion: to approve payment of the following for materials or services purchased without a proper purchase order and certification and the County Auditor is authorized to issue her warrant for payment of same:

COUNTY: Don's Custom Meats Inc., \$2,900.00; Richardson Electric LLC, \$2,299.49; Ron Ruegg Automotive Inc., \$1,104.00; Serversim, \$3,865.00.


DJFS: None.

Action: Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.


 9:02 AM

**IN THE MATTER OF
REPORT OF COUNTY DOG WARDEN**

 9:02 AM

Cason Leggett, Dog Warden, filed his report for the week of November 26, 2023 to December 2, 2023 showing 5 dogs impounded, 9 adopted out, 2 redeemed, 0 euthanized, 0 citation(s) for no license, and 1 citation(s) for running at large.

**IN THE MATTER OF
MONTHLY REPORT – NOVEMBER 2023
SHERIFF'S OFFICE**

 9:03 AM

Commissioner Modranski advised the Sheriff filed his report for the month of November 2023 showing 1,291 meals served and 141 washes completed. A copy is on file in the Commissioners' office.


**IN THE MATTER OF
PERMIT FOR THE USE OF COUNTY HIGHWAY RIGHT OF WAY(S)
VARIOUS**

Motion: to approve permits for the use of the following county highway right of way(s) as recommended by the County Engineer:

1. Frontier Communications for non-excavation utility work in Brown & Augusta Township, on Arrow Rd (CR 15) and Arbor Rd (CR 14);
2. Brandon Wagner for a driveway at 5200 Avalon Rd NW (CR 20), Brown Township;

Action: Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Vice President Robert E. Wirkner, **Seconded by** Commissioner Donald E. Leggett II.


Motion carried on unanimous vote.

 9:03 AM

**IN THE MATTER OF
SPECIAL HAULING PERMIT
R & B MOBILE TRANSPORTATION**

Motion: to approve a special hauling permit to R & B Mobile Transportation for hauling over Bluebird Rd in Brown Township; no bond was required, load was oversized, but not overweight, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.


 9:04 AM

**IN THE MATTER OF
PROCLAMATION
RALPH LUCAS**

Commissioner Modranski advised that last week, the county suffered the loss of former Sheriff Ralph R. Lucas. Commissioner Modranski advised that the Commissioners would like to adopt a proclamation in his honor. Commissioner Modranski asked Commissioner Wirkner if he would like to read the proclamation since he served as his Chief Deputy. Commissioner Wirkner agreed and advised that he also has some remarks that a constituent asked him to share. Commissioner Wirkner advised that he will take the frameable copy of the proclamation to Mrs. Lucas. Commissioner Wirkner read the proclamation. Commissioner Wirkner shared remarks from an anonymous constituent who stated that Ralph was a good friend who never met a stranger, and he used to visit people in the nursing home. Commissioner Wirkner continued to read the remarks which stated that Mr. Lucas was born and raised in Carroll County and continued to live there his whole life.

Motion: to adopt a Proclamation recognizing the dedication and sacrifice of the late Sheriff Ralph R. Lucas, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Vice President Robert E. Wirkner, **Seconded by** Commissioner Donald E. Leggett II.

Motion carried on unanimous vote.


 9:07 AM

**IN THE MATTER OF
FORMER SHERIFF
RALPH LUCAS**


Commissioner Modranski advised that there is one more order of business concerning former Sheriff Ralph Lucas. Commissioner Modranski asked for a motion to turn the bell tower blue for a week in Mr. Lucas' honor. Commissioner Wirkner asked the clerks if there would also be something shared on the Commissioners' Facebook page as well. Assistant Clerk Ronald M. Nuzzolillo Jr. advised that Clerk Melissa N. Schaar already posted information on the Commissioners' Facebook page. Commissioner Wirkner advised Commissioner Modranski that after all the commissioners signed, he would take it to Mr. Lucas' wife.

Motion: to turn the bell tower blue in honor of the late Sheriff Ralph R. Lucas, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.

 9:08 AM

**IN THE MATTER OF
PRESIDING JUDGE-2024 TERM**


 9:09 AM

Commissioner Modranski advised per the Miscellaneous Docket from Common Pleas Court that Judge Michael V. Repella II, Carroll County Common Pleas Court, General and Trial Division, shall serve as "Presiding Judge" for the Carroll County Common Pleas Court for the 2024 term commencing January 1, 2024, and terminating December 31, 2024.

**IN THE MATTER OF
CHIP ACCEPTANCE LETTER**


Motion: to approve and send a letter to the Ohio Department of Development (DOD) accepting the PY 2023 CHIP grant, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.

 9:09 AM


**IN THE MATTER OF
AGREEMENT/CONTRACT
COMMERCIAL CARD ACCOUNT**

Motion: to approve the Huntington Commercial Card Account Agreement retroactive to December 1, 2023, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Vice President Robert E. Wirkner, **Seconded by** Commissioner Donald E. Leggett II. Motion carried on unanimous vote.


 9:10 AM

**IN THE MATTER OF
PROSECUTOR OPINION**

Motion: to send the Gardiner Water Treatment Renewal Agreement to the Prosecutor for his review for form and function, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner. Motion carried on unanimous vote.

 9:10 AM

**IN THE MATTER OF
COURTHOUSE ANNEX BUILDING
LOAVES & FISHES**

 9:10 AM

Commissioner Modranski gave the Carroll County Ministerial Association the floor. Reverend Gordon Warner advised that he had a letter he would like to read on behalf of the Ministerial Association. Reverend Warner advised that he will leave a copy for all the Commissioners. Reverend Warner read the letter to the Board, which started with a timeline of events. Reverend Warner advised that back in May or June, the convent called him to a meeting and advised that the Commissioners were buying the building and they hoped that the Commissioners would allow Loaves and Fishes to continue to utilize space in the building. Reverend Warner advised that the sale took place in August, and Commissioner Modranski advised that the intent was for Loaves and Fishes to stay since they provide such a service to the community. Reverend Warner believes that in September or October, Commissioner Modranski advised him that the pantry might need to be relocated to another part of the building during renovations and asked Reverend Warner how much they could afford to pay for rent, which included utilities. Reverend Warner advised that he told Commissioner Modranski that they could probably pay \$1,000.00, although that was a lot more than they were previously paying. Reverend Warner advised that around November 2, 2023, a lease was signed and shortly after, the lease bill was received and paid. Reverend Warner advised that Commissioner Modranski contacted him on November 27, 2023 to advise him that the architect said renovation may start around February 1st and they could not operate due to there being no bathroom available while the plumbing was off. Reverend Warner advised that on November 29, 2023, an article appeared in the Carroll County Messenger stating that Loaves and Fishes and St. Vincent de Paul must vacate during renovation and may not be able to return. Reverend Warner advised that on behalf of the Ministerial Association, he does not believe that the Commissioners intentionally wronged Loaves and Fishes. Reverend Warner advised that there were people who wanted to come to the meeting today with pitchforks, figuratively speaking, to show support for Loaves and Fishes. Reverend Warner advised that he told them no, that the Ministerial Association is not adversarial. Reverend Warner advised that the association does not suspect that the Commissioners wanted to get rid of Loaves and Fishes or that they were misleading them. Reverend Warner advised that the Association assumes that this is a new venture that has turned out to be more complex than anticipated by the Commissioners. Reverend Warner advised that the Association believes that the Commissioners are men with integrity that want to do the right thing for the citizens, taxpayers, and voters of the community. Reverend Warner advised that the association believes that even well-intentioned decisions can turn out to be unwise, and they appeal to the Commissioners to further analyze and research this project. Reverend Warner advised that Saint Vincent de Paul and Loaves and Fishes provide important services to the community just like the Golden Age Retreat, the Friendship Center, and the Health Department provide. Reverend Warner advised that many large municipalities contract with faith-based agencies like the Salvation Army and Catholic charities to provide needed social services. Reverend Warner advised that if the Commissioners looked at the situation in this way, it would not seem appropriate for the county to provide lease space for Loaves and Fishes and Saint Vincent de Paul to operate. Reverend Warner advised that the Ministerial Association appeals to the Commissioners to thoroughly search some creative way to provide space in this newly acquired building for these agencies to continue to operate. Reverend Warner advised that if the commissioners succeed in this, they will serve the community well, showing sensitivity to the needs and concerns of citizens, taxpayers, and voters, and it will be perceived favorably by these same constituents. Reverend Warner advised that however well-intentioned the Commissioners may be in what is presently proposed, they may not realize the scope of dismay that they may discover from constituents, including clients of Loaves and Fishes and Saint Vincent de Paul, volunteers, pastors and congregations of the Ministers Association, local businesses, and friends and associates of all these groups. Reverend Warner asked the Commissioners for clarification on when Loaves and Fishes needs to be out of the building, whether they need to remove their stuff or just cease operations. Reverend Warner advised that the only written communication between him and the Board has been the lease, and everything else has been verbal between Commissioner Modranski and himself. Commissioner Modranski advised that a certified letter was sent to the post office box for Loaves and Fishes. Reverend Warner advised that he doesn't check the post office box every day. Commissioner Modranski advised that it is a notice to vacate and it was sent certified mail. Commissioner Modranski advised that the Commissioners have given them 60-day notice according to the lease terms. Commissioner Modranski advised that the architect is planning to begin the hazardous assessment and removal as early as February 1, 2024, and that he called Reverend Warner as soon as he found out to give him adequate notice. Commissioner Modranski advised that at this point, the Commissioners do not know how much of the building they are going to be able to renovate. Commissioner Modranski advised that they are planning to renovate the front half which is where the Commissioners plan to house the Board of Elections (BOE) and Job and Family Services (JFS). Commissioner Modranski advised that if the Commissioners have the funds, they will renovate the whole building, but their main priority is to get the departments in there that they purchased the building for. Commissioner Modranski advised that until they receive the estimated renovation costs from the architect, the Commissioners cannot answer how much of the space they can afford to renovate, which would determine if there is any space available to lease. Commissioner Modranski advised that as of February 1, 2024, the state will not allow the building to be occupied. Commissioner Leggett advised that the asbestos removal is going to take place throughout the entire building, not just the part that is getting remodeled. Commissioner Leggett advised that the architect informed the Commissioners that the state requires everyone to vacate the building during asbestos removal. Reverend Warner advised that the school leased the space before Loaves and Fishes did, and if there were asbestos issues present, they would have been taken care of at that point. Commissioner Modranski advised that asbestos doesn't pose a threat until you start disturbing it during renovation. Commissioner Modranski advised that while they are in the meeting and the media is present, they could explain in detail what kind of space they need and maybe someone has a space they can move to temporarily. Reverend Warner advised that he spoke with Father Jonas and they agreed that Loaves and Fishes and Saint Vincent de Paul should stay together. Reverend Warner advised that they could probably operate in a smaller space but they will really miss the use of the walk-in coolers. Reverend Warner advised that if they found another space, they would request that the Commissioners donate the walk-in coolers if they agreed to remove them. Reverend Warner advised that they did purchase the compressor. Reverend Warner advised that according to his rough calculation, they may be able to squeeze in 1200 to 1500 square feet. Reverend Warner advised that they will be actively looking for a space too. Commissioner Modranski asked if Loaves

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and Fishes is a 501-(C)(3) and Reverend Warner advised that they are. Commissioner Wirkner advised that he has received e-mails from people who have received a letter from the Ministerial Association. Reverend Warner advised that an annual appeal letter went out to the area businesses and organizations in October stating that the Commissioners bought the building but have graciously agreed to let Loaves and Fishes remain in the building, and they have raised the rent to \$1,100.00. Commissioner Wirkner advised that as a result of that letter, he has received e-mails saying that the Commissioners should have provided the space for free to Loaves and Fishes and not should not attempt to recover the cost of the utilities. Commissioner Wirkner advised that the wrong narrative is being discussed. Commissioner Wirkner advised that the Commissioners covered the utilities for two months, costing over \$2,500.00. Commissioner Wirkner advised that the Commissioners were just trying to cover the cost of all the utilities, including garbage, electric, and sewer. Commissioner Wirkner advised that the narrative should not have been about the commissioners trying to recover the base cost, the focus should be on where is Loaves and Fishes going to go when they have to vacate. Commissioner Wirkner advised that the Commissioners were not trying to make money on the floor space, rather just recoup some of the tax-payers money from the utilities. Commissioner Wirkner advised that the narrative should be what alternative spaces can be found because the current space is not going to be available shortly. Reverend Warner advised that the only purpose of the letter he sent was to let donors know that they would be incurring a new cost. Reverend Warner advised that he let people know that the Commissioners are just trying to do a good job, and that the convent was not billing Loaves and Fishes a realistic share of the utilities. Reverend Warner advised that he has paperwork showing that they were only charging them 22% of the utilities. Reverend Warner advised that he has not encouraged any kind of hostile mail towards the Commissioners. Commissioner Wirkner advised that he has also received phone calls at home. Reverend Warner advised that he is sorry and does not know anything about those calls. Commissioner Wirkner advised that the Commissioners purchased a building that was in danger of declining over a number of years unless it was repurposed in some fashion. Commissioner Wirkner advised that the building was purchased for government use, to house a host of government agencies, and be the courthouse annex building. Commissioner Wirkner advised that all the space was envisioned to be put to use. Commissioner Wirkner advised that it was his understanding all along that Loaves and Fishes and Saint Vincent de Paul were able to occupy those spaces only until renovation began, and until that time the Commissioners could collect expenses that were being generated. Reverend Warner advised that he and Commissioner Modranski have been verbally communicating and it was with the intent that the pantry would stay. Reverend Warner advised that he has not been agitating people to complain about the cost of the lease. He advised that it's jarring some people, and he doesn't know if the Commissioners realize the scope and depth of the negative that is going to ensue with this decision. Reverend Warner advised that people get carried away and he is trying to be a calming voice. Reverend Warner advised that the Association was originally coming into the meeting today to have the Commissioners walk them through how the Commissioners came up with the \$1,100.00 lease. Reverend Warner advised that Commissioner Wirkner had said the electric bill is running \$1,000.00 per month. Reverend Warner advised that he doesn't doubt it with all the electric, compressors, and air conditioning. He doesn't know if any other parts of the building are running off the air conditioning or if the electric meter serves other parts of the building. Reverend Warner advised that he had no doubt that the convent was subsidizing the cost of the utilities. Reverend Warner advised that as a friend he would tell the Commissioners that every administration makes goofs from time to time, and he urges the Commissioners to go slowly and carefully because there is potential for a lot of negative from the community. Reverend Warner advised that if the Commissioners can find any way to keep Loaves and Fishes in house, it is going to put them in a far more favorable light. Reverend Warner advised that he personally understands that the Commissioners can only do what they can do, and they have no real obligation to keep them in the building, but people are fickle and think this is unfair and inappropriate. Reverend Warner urged the Board to really make sure they are going down the right path. Reverend Tim Dyck, pastor of the First Presbyterian church advised that the narrative that is out there is that Loaves and Fishes is being thrown out. Reverend Dyck advised that his church provides meals weekly and the number of meals they provide has jumped from 80 meals to 200 meals consistently. Reverend Dyck advised that there is a tremendous need in the community for the services of Loaves and Fishes. Reverend Dyck advised that he realizes that the commissioners have a dilemma, but the pantry serves a need. Reverend Dyck advised that the First Presbyterian Church spends around \$50,000.00 to help people with back rent and other needs to get them over the hump. Commissioner Modranski advised that the Commissioners can't control how passionate people are about the subject. Commissioner Modranski advised that he understands that people will read comments in the newspaper, form their own opinions, and then call the Commissioners and that is their right to do so. Commissioner Modranski advised that he understands the severity of what Loaves and Fishes provides for the community and he doesn't hold that lightly. Commissioner Modranski advised that he understands that it would be very beneficial to have it housed close the JFS. Commissioner Modranski advised that the commissioners are in unchartered territory and they are trying to work through what they can afford to renovate, what that is going to look like in the long run, and whether or not they can bring anyone back to the building. Commissioner Modranski advised that the only thing they know at this point is that February 1, 2024 the building has to be empty. Commissioner Modranski advised that he doesn't know where Loaves and Fishes will go, but he is willing to help them find a spot. Reverend Warner said he appreciated that. Reverend Warner asked the Board how the departments that are going to be moved into the building feel about the space they are being moved to. Reverend Warner advised that he has heard some little murmurings from the rank and file that they aren't sure that the space the Commissioners want to move them to is going to fit their needs. Reverend Warner advised that some have said to him that where Loaves and Fishes is located is ideal for them because of the walk-in coolers, whereas the agencies that are moving there need office space. Reverend Warner advised that he is curious about how much input the commissioners have received from those agencies, whether they think it's a good fit where the Commissioners are going to send them. Commissioner Wirkner advised that the reason the Board decided to purchase the building was due to the Job & Family Service Department asking for more space, at least 20,000 square feet. Commissioner Wirkner advised that the commissioners could not afford to build a new building of that size and there was not enough space to expand their building and still maintain parking. Commissioner Wirkner advised that those buildings are old and are money pits. Commissioner Wirkner asked Commissioner Modranski if the commissioners were approached about purchasing the building, and Commissioner Modranski advised yes. Commissioner Wirkner advised that after the commissioners were approached about the building, they began discussions about how the tax-payer would be best served and it was decided to make an offer on the building. Commissioner

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Wirkner advised that the Sisters were going to sell the building and that is important to understand. Reverend Warner advised that he knows that is true. Commissioner Wirkner advised that after they clear out the other buildings, they can sell them, and put the money toward the renovations of the building. Commissioner Modranski advised that it is not everyday that you can find a 46,000 square foot building for the price of a nice home. Commissioner Modranski advised that when they heard that price, knowing there were two agencies that were asking for more space, that made the decision. Commissioner Wirkner advised that he has no doubt that out of all the people who are employed in those agencies, you might find somebody that is grousing because they would rather be in a nice new shiny building rather than a renovated one. Commissioner Wirkner advised that the management of those agencies have been looking for new spaces and have been for years. Commissioner Wirkner advised that the building is close to the Health Department which would be a good fit for the services that JFS offers. Commissioner Wirkner advised that someone else could have bought that building and used it for a flea market and let it deteriorate. Reverend Dyck asked if the Board's intent was to use the building only for government offices from the beginning. Commissioner Wirkner advised that is correct and it was his understanding that the Commissioners would house Loaves and Fishes and Saint Vincent de Paul until they began renovations and if there was enough floor space after renovations, housing them again would be up for discussion. Commissioner Wirkner advised that the narrative is not about trying to recover cost or trying to get floor space rent, it should be about alternate spaces in the event that the commissioners can't house Loaves and Fishes or Saint Vincent de Paul. Commissioner Wirkner advised that in any event, there will be a period of time during renovation and asbestos removal when there won't be anyone allowed in the building. Reverend Warner advised that from the beginning his communication with Commissioner Modranski gave him the understanding that Loaves and Fishes was going to be able to stay and would be moved to a different part of the building temporarily. Reverend Warner advised that he thought they wouldn't be able to operate because there wouldn't be working bathrooms, so they planned to ask the Commissioners for a porta potty. Reverend Warner advised that the only narrative that came from the Ministerial Association is their annual appeal letter, which was generated last October, and stated that their rent was going to be \$1,100.00 a month. Reverend Warner advised that it is only within a handful of days that the reality has reached them that they must move out. Reverend Warner advised that he has only known for about a week that they had to move out. Commissioner Wirkner advised that part of the expectation problem would be the timeline of events. Commissioner Wirkner advised that the timeline of events, as he understands it, is first comes the asbestos removal, second is HVAC, wiring, restrooms, getting things up to code, and third, renovations to tailor the building to the needs of those moving in the building. Commissioner Wirkner advised that it is going to take a year's worth of time and the problem is those spaces will not be able to be occupied during that period. Commissioner Leggett advised that there may be room for Loaves and Fishes, but the commissioners don't know if it is going to be in a year or if they will have to regroup in two years and go back in and finish what they started to make room. Commissioner Leggett advised that there was talk from JFS that they would like to have Loaves and Fishes and Saint Vincent de Paul in the building since it does correlate with their department. Commissioner Leggett advised that it all boils down to how much renovation they can get done. Commissioner Leggett advised that if it does come down to that he can almost guarantee that there will be no walk-in cooler or freezer where Loaves and Fishes would be relocated to. Reverend Warner advised that he understands that. Commissioner Leggett advised that the Board just doesn't know at this point if there is going to be room. Reverend Warner advised that the classroom space is already laid out for office space, where the existing space that Loaves and Fishes uses is set up for food storage. Reverend Warner advised that if there is enough floor space upstairs to take care of office space, why don't the commissioners start at the far end of the building and remodel that space first and leave the front area for last if there is enough money. Reverend Warner advised that if the Commissioners remodel the front area unnecessarily, they will have taken away a space that is ideal for Loaves and Fishes. Commissioner Wirkner advised that the BOE needs additional space, a place that it is easier to get the voting equipment in and out of, as well as a better place for people to come to vote. Commissioner Wirkner advised that one of the appeals of the building was that the lower parking lot would allow for a better traffic flow for voting equipment and voters to access the BOE. Commissioner Wirkner advised that there are issues with heavy files in the courthouse that could be moved to the ground floor if the BOE relocates. Commissioner Wirkner advised that the new building will also alleviate the need to store files at an offsite location. Reverend Warner thanked the commissioners for listening and advised that Loaves and Fishes will be looking for other space. Reverend Chuck Wilson, Pastor of the Carrollton Bible Chapel advised that there is no precedent for this situation, and he understands how the lower level would be ideal for elections. Reverend Wilson is wondering if there is another part of the building that would be just as accessible for the BOE. Reverend Wilson advised that the Board answered a lot of his questions, and he appreciates that. Reverend Dyck advised that what he is hearing is that the Commissioners bought the building with the primary objective to move JFS and the BOE to the building. The Commissioners agreed. Reverend Dyck advised that housing Loaves and Fishes is a nice thought if it worked out. Commissioner Modranski advised that was the original plan. Reverend Dyck advised that what he is hearing today is that given the asbestos issue, and given the number of renovations, Loaves and Fishes is way down on the priority list and moving the county agencies is the main priority. Commissioner Modranski advised that is why the commissioners purchased the building. Pastor Dyck asked if Loaves and Fishes would find a new location, would the Commissioners let them have the refrigerators and freezers. Commissioner Modranski asked if he meant the walk-in one and he said yes. Commissioner Modranski advised that he would have to check with the Prosecutor, since he is assuming Loaves and Fishes doesn't own the walk-in one. Reverend Warner advised that the implication from the sisters was that Loaves and Fishes could do whatever they wanted with the items left in that part of the building. Reverend Warner advised that Loaves and Fishes did buy and pay for a new compressor for the one unit. Commissioner Modranski advised that if the sisters provided a letter that those coolers belong to Loaves and Fishes, that is good enough for him, but otherwise he would have to check with the Prosecutor to see what the process is to get rid of unused equipment. Commissioner Wirkner advised that he does not feel that the idea of Loaves & Fishes being down on the priority list is accurate. Reverend Warner advised that he believes that they are. Commissioner Wirkner advised that the question is, what was the purpose of purchasing the building. Commissioner Wirkner advised that if he could turn the clock back to when the Commissioners were considering the offer from the sisters, he would say he was not interested. Reverend Warner advised Commissioner Wirkner that the Board should move their chess pieces carefully. Reverend Warner advised that he is afraid that the Commissioners will look back and say that they could have handled this

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differently. Commissioner Wirkner advised that the only thing he would have done differently was to walk away and not bought the building. Reverend Wilson advised that is why he asked if there was precedence. Commissioner Wirkner advised that at the time, they found out the sisters were going to sell, he didn't want to see the building become a rat trap and he thought the Commissioners were doing a good thing by repurposing it as a government building. Reverend Warner advised that people have come to him upset, imputing bad motives to what the commissioners are doing, and he told them that the Commissioners are good guys, and he thinks the Board just doesn't know what it's doing. Commissioner Wirkner advised that is not a fair assessment. Commissioner Wirkner advised that the purpose and intent for buying the building was clear and the proposed outcome was clear. Commissioner Wirkner advised that the Board from the beginning was going to help Loaves and Fishes and Saint Vincent de Paul anyway they could and what they are hearing now is that the building must be empty during renovation and the commissioners do not know how much of the building can be renovated at this time. Reverend Warner clarified that what he meant by his statement was that success or failure of a venture depends on careful research to make it all come out as planned and that is tough. Reverend Warner advised that he voted for all the Commissioners, and he wants to caution them that they should pause and rethink their decision. Reverend Warner reiterated that he is not out causing trouble and advised the people that they came here today, as friends, not adversaries of the Commissioners. Reverend Wilson asked what the Commissioners would suggest that the Ministerial Association tell the people who come to them angry with the Commissioners' decision. Commissioner Modranski advised that they should tell them that the Commissioners were looking for a building to purchase for their departments and they found the building and purchased it. In the beginning, the Commissioners had the intent to keep Loaves and Fishes intact. Commissioner Modranski advised that as soon as the Board received notification from the architect that the state will not allow the building to be occupied during renovation, Commissioner Modranski immediately called Reverend Warner to give him as much notice as possible because he knows that is going to be a big undertaking to find a place and relocate. Commissioner Modranski advised that the Commissioners value the work the Loaves and Fishes and Saint Vincent de Paul do for the county. Commissioner Modranski advised that he is willing to help find another location. Reverend Warner advised that the blame could be placed on the state regulations. Reverend Warner advised that with a building like that, you should be able to renovate a portion at a time. Commissioner Modranski advised that he thought so too so that is why he offered to move Loaves and Fishes to the back of the building. Reverend Wilson asked if renovations are starting February 1, 2023. Commissioner Modranski advised that is the date the architect gave the Board. Reverend Warner thanked the commissioners and advised that he is going to try to put the commissioners in a good light. Reverend Warner asked if the old high school is going to be torn down. Commissioner Modranski advised that he doesn't know what the school is going to do with it. Commissioner Modranski asked Thomas Clapper from the Carroll County Messenger if he had any questions. Mr. Clapper said no, but he suggested to the Ministerial Association that they could advise people to watch the video of the meeting on Facebook.

**IN THE MATTER OF
CLERK'S REPORT**

 9:59 AM

Ronald M. Nuzzolillo Jr, Assistant Clerk I reminded residents that the Board of Commissioners will not have a meeting on Thursday, December 7, 2023, due to the Commissioners attending the County Commissioners Association of Ohio (CCAO) Winter Conference. The Boad will next meet on Monday, December 11, 2023.


**IN THE MATTER OF
SHERIFF GRAHAM**

 9:59 AM


Sheriff Calvin Graham appeared before the Board to ask permission to purchase a new police interceptor for the K-9 car. Sheriff Graham advised that he got the state bid quote from Guess Ford in the amount of \$43,867.00. Sheriff Graham advised that he approached Huebner's and Daystar, and they are not taking any bids on those at this time. Commissioner Wirkner asked if the Ford is the only one available on a state bid price. Sheriff Graham advised that is correct, that Daystar is not a fleet dealer so they cannot offer state bid pricing on a Dodge Durango. Commissioner Wirkner advised that he wants to make sure that the public is aware of the fact that the state bids these vehicles and makes them available for local governments to use the state bid prices. Commissioner Modranski asked if this will be coming out of 2023 or 2024 budget. Sheriff Graham advised that it would come out of the 2024 budget. Sheriff Graham advised that there is a chance that they would place an order and it wouldn't get filled.

Motion: to approve the order of a police interceptor all wheel drive vehicle from Guess Ford in the amount of \$43,867.00, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Vice President Robert E. Wirkner, **Seconded by** Commissioner Donald E. Leggett II.

Motion carried on unanimous vote.

 10:01 AM

**IN THE MATTER OF
EMPLOYEE BENEFITS**

 10:01 AM

Commissioner Leggett advised that he met with the employee benefits committee to discuss a Primary Care Provider (PCP) differential. Commissioner Leggett advised that the committee is asking all employees to select a PCP and have a visit with them by November of 2024. Commissioner Leggett advised that any employee who does not follow through with this, will be charged \$30.00


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extra a month for 2025. Commissioner Leggett advised that seeing a PCP can catch illnesses earlier and decrease the chances of a serious health emergency and save money. Commissioner Leggett advised that eventually the covered spouse may also be required to have a PCP and possibly this will be added to the Sheriff's Union contract for his employees. Commissioner Wirkner asked if the county insurance carrier indicated that the county could have a reduced rate or maintain our current rate if we add a PCP differential to our plan. Commissioner Leggett advised that the carrier did not say that. Commissioner Leggett advised that this is an outlook to keep the rates down and keep the premiums lower for county employees. Commissioner Leggett advised that they are always looking for a way to cut costs. Commissioner Leggett advised that if we can add this requirement, then we can decrease the cost from Emergency Room visits. Commissioner Modranski asked if this is a recommendation from CEBCO. Commissioner Leggett advised that this is a recommendation from the county's insurance broker, McGohan Brabender. Sheriff Graham asked if this is going to be a requirement for pre-employment screening. Commissioner Leggett advised that employees are grandfathered for the following year if they are hired six months or more into the year. Sheriff Graham advised that he meant new hires. Commissioner Modranski asked if new hires needed to have a PCP before they are hired. Commissioner Leggett advised that the employee does not need to have a PCP before they are hired, they have until November to get one. Commissioner Wirkner asked if the commissioners are paying the cost for this. Commissioner Leggett said no, the employee will pay the cost if they don't have a PCP. Commissioner Modranski asked Commissioner Leggett if the committee is asking employees to have their own Primary Care doctor instead of treating urgent care as their doctor. Commissioner Leggett advised that is correct. Commissioner Modranski asked if the PCP differential includes a yearly visit and bloodwork with your PCP. Commissioner Leggett advised that bloodwork is not required, that there is a form that needs to be signed by the PCP stating that the employee had a visit with them. Commissioner Wirkner advised that the county's insurance plan covers a yearly wellness visit and bloodwork. Commissioner Leggett advised that the differential does not state that you must get bloodwork or have a physical. Commissioner Modranski advised that the PCP will most likely order bloodwork. Commissioner Leggett advised that the outlook is limiting the increase in the insurance cost. Commissioner Wirkner asked if all that the committee is requiring the employee to have a personal physician. Commissioner Leggett advised that is correct. April Mayle, Assistant Clerk II advised that emergency visits are costing the county a lot of money because some employees are going to the emergency department for sickness instead of establishing care with a PCP. Commissioner Leggett advised that is driving the cost up for the county. Commissioner Wirkner asked if this is something we can make mandatory. Ms. Mayle advised yes; other counties even charge their employees a higher premium if they do not complete the wellness program. Commissioner Wirkner advised that he knows it's the commissioners plan and they have the right to manage the plan as they see fit. Ms. Mayle advised that Clerk Melissa Schaar has been discussing this with McGohan Brabender and she knows more about the data, but the goal is to get the insurance costs down by establishing care with a PCP. Commissioner Wirkner asked Commissioner Leggett if he has statistical data that suggests that the lack of people having a PCP is driving them to the Emergency Room which is driving the insurance costs up. Commissioner Leggett advised that he does, and this will be a long-term cost effect that comes back to the county. Commissioner Leggett advised that utilizing a PCP can help catch things early, which will help decrease the cost of claims. Ms. Schaar advised that she had conversations with McGohan Brabender, and the Emergency Room is a part of the problem. Ms. Schaar advised that a lot of people use the Emergency Room as their PCP, so it's a big copay for them and a huge expense for everyone, not just Carroll County. Ms. Schaar advised that the point of the PCP differential is to have a PCP and your biometric bloodwork done because it is the best chance to catch things early, like hypertension or markers for other diseases. Ms. Schaar advised that when you catch things early, you can have a better outcome versus finding things when they are already stage IV, or you have a heart attack. Ms. Schaar advised that finding things early is better for the employees' health, it saves the county and the employee money, and lowers the county's claims. Ms. Schaar advised that it's a win, win, win to have a PCP wellness visit and bloodwork done that is covered by the insurance. Commissioner Wirkner asked if this has been presented to the Employee Benefits Committee yet and if they recommended adding the differential and Ms. Schaar and Commissioner Leggett said yes. Sheriff Graham advised that if they give him an addendum, he can give it to the union to add to the Sheriff's contract. Commissioner Wirkner advised that when this is presented, whoever is presenting the information needs to be very articulate about what the Board is trying to achieve. Ms. Schaar advised that Commissioner Leggett and herself are working with the payroll/benefits department, and they are planning to do face to face meetings and make them mandatory for covered employees so they can ask questions and have the correct information presented. Commissioner Wirkner advised that he was looking for a direct association between the PCP differential and saving money and the association is that the Emergency Room costs are going through the roof because employees do not have a PCP. Sheriff Graham advised that sometimes you can't get in to see your doctor for weeks. Ms. Schaar advised that if you have a PCP that has Nurse Practitioners practicing with them, that can help you get in sooner for acute illnesses.

Motion: to add a PCP differential for all county employees on the CEBCO insurance starting for plan year 2025, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.

 10:10 AM

**IN THE MATTER OF
MEETINGS**

 10:10 AM

Commissioner Modranski advised that he has an OMEGA Executive Board meeting tomorrow.

**IN THE MATTER OF
ADJOURN**

Motion: to adjourn, **Action:** Vote was recorded as follows: YEA: President Christopher R. Modranski, Vice President Robert E. Wirkner, and Commissioner Donald E. Leggett II; NEY: None; ABSENT: None; ABSTAIN: None, **Moved by** Commissioner Donald E. Leggett II, **Seconded by** Vice President Robert E. Wirkner.

Motion carried on unanimous vote.

 10:13 AM

PREPARED BY:

/s/ April D. Mayle
April D. Mayle, Assistant Clerk II

We hereby certify the foregoing to be true and correct.

/s/ Melissa N. Schaar
Melissa N. Schaar, Clerk
/s/ Christopher R. Modranski
Christopher R. Modranski, President

BOARD OF COMMISSIONERS OF CARROLL COUNTY

/s/ Christopher R. Modranski
Christopher R. Modranski, President
/s/ Robert E. Wirkner
Robert E. Wirkner, Vice President
/s/ Donald E. Leggett II
Donald E. Leggett II, Commissioner